

DEPARTMENT OF THE NAVY
Office of the Secretary
Washington, D.C. 20350

SECNAVINST 2110.3A
OP-616
2 April 1984

SECNAV INSTRUCTION 2110.3A

From: Secretary of the Navy
To: All Ships and Stations

Subj: Special Warning to Mariners

Encl: (1) DOD Directive 5030.57 of 3 May 1977

1. Purpose

a. To implement enclosure (1) within the Department of the Navy.

b. To establish uniform policies and procedures and assign responsibilities in the Department of the Navy concerning the warning of U.S. mariners of potential political military hazards affecting U.S. shipping.

A) 2. Cancellation. SECNAVINST 2110.3.

3. Scope

a. This instruction applies to all naval aircraft, waterborne craft, activities and stations.

b. This instruction does not modify the policies, procedures and responsibilities of components of the Department of the Navy for the administration and support of the Notice to Mariners System.

R) 4. Background. The Office of Maritime and Land Transport within the Department of State is the governmental office which acts upon information received from a variety of sources to determine whether or not a Special Warning message should be issued. The Department of State considers a Special Warning message is warranted when incidents are reported which could develop into a direct threat to the safety of U.S. mariners. Such incidents could include, but not be limited to, political developments in a country whose forces could pose such a threat, actual declaration of hostilities, orders by one or more countries to seize contraband, certain new or expansive territorial sea claims or temporary closure of sea areas, seizure or harassment of certain vessels, or other incidents at sea. In evaluating the situation the Department of State takes into consideration such factors as the diplomatic relations of the concerned nation and patterns of hostile acts. Throughout this decision process, the paramount criterion is whether a threat exists to the safety of U.S. mariners.

5. Responsibilities. The Chief of Naval Operations (Deputy Chief of Naval Operations (Plans, Policy and Operations)) (Op-06) is responsible for the implementation of prescribed policies and procedures. He shall see that appropriate channels are maintained and procedures are implemented whereby information germane to the safety of U.S. mariners is made available to the Department of State by the most expeditious means. This responsibility will include providing the names, codes and telephone numbers of those individuals designated as points of contact for special warning matters to the Department of State, Office of Maritime and Land Transport, on a continuing basis.

6. Procedures

a. Information from intelligence sources germane to the safety of U.S. mariners shall be transmitted to the Naval Operational Intelligence Center (NOIC) and the Director of Naval Intelligence (Head, Current Intelligence Branch) (OP-922) by the most expeditious means. NOIC will make such information available immediately to the Department of State, Bureau of Intelligence and Research (INR) with instructions to pass the information to the Office of Maritime and Land Transport. NOIC will also inform the Politico-Military Policy and Current Plans Division, Ocean Policy Branch (Op-616) and the Defense Intelligence Agency, Deputy Director for JCS Support, Duty Director for Intelligence (DDI) or Team Chief (TMCH)/National Military Intelligence Center (NMIC) of such action.

b. Information from non-intelligence sources germane to the safety of U.S. mariners shall be transmitted to the Chief of Naval Operations and NOIC by the most expeditious means. If possible, an initial report should be made by telephone to Navy Department Duty Captain and NOIC Duty Officers, followed by an operational immediate message setting forth the information in detail. The Navy Department Duty Captain will make such information available immediately to the Department of State Operations Center and inform the Politico-Military Policy and Current Plans Division, Ocean Policy Branch (Op-616) and the Defense Intelligence Agency, Deputy Director for JCS Support, Duty Director for Intelligence (DDI) or Team Chief (TMCH)/National Military Intelligence Center (NMIC) of such action.

c. Record communications forwarding information germane to the safety of U.S. mariners will be prepared with the words "Mariner Warning Information" to aid in alerting interested parties.

WJCH 5/12 WJCH 1

SECNAVINST 2110.3A
2 April 1984

d. OPREP 3 reporting procedures shall be used when the incident is of sufficient national or high Navy level concern to warrant inclusion under this reporting system.

e. The National Operations Intelligence Watch Officers Net (NOIWON) should be used whenever circumstances permit.

7. Report. Symbol DD-OPNAV 2112-1 has been assigned (R) to the Special Warning to Mariners report contained in this directive.

"March 1995."

DAN HOWARD
Secretary of the Navy
(Acting)

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SECNAVINST 2110.3A

8 APR 1984

May 3, 1977

NUMBER 5030.57

ASD(ISA)

Department of Defense Directive

SUBJECT Special Warnings to Mariners

Reference: (a) Memorandum of Understanding Between the Departments of State, Defense, Commerce, and the Central Intelligence Agency With Respect to Special Warnings to Mariners (enclosure 1)

A. PURPOSE

This Directive provides guidance and policy and assigns responsibilities concerning the warning to U.S. mariners of potential political/military hazards affecting U.S. shipping. It implements the DOD responsibilities contained in reference (a).

B. APPLICABILITY AND SCOPE

1. The provisions of this Directive apply to the Office of the Secretary of Defense, the Departments of the Army and the Navy, the Organization of the Joint Chiefs of Staff, the Defense Intelligence Agency, the National Security Agency, the Defense Mapping Agency, and the Unified and Specified Commands, hereafter referred to as "DOD Components."

2. The provisions of this Directive shall not abrogate the policies, procedures and responsibilities of the DOD Components for the administration and support of the Notice to Mariners System.

C. DEFINITIONS

1. U.S. Mariners. Crewmembers of merchant ships, research vessels, offshore oil rigs, fishing boats and yachts, as well as personnel on all U.S. naval ships, Army vessels and other Government-owned ships.

2. Notice to Mariners. A weekly publication originated by the Defense Mapping Agency Hydrographic Center (DMAHC), advising mariners of important matters affecting navigation safety, including new hydrographic discoveries, changes in channels and navigation aids, etc. It is primarily designed to

Enclosure (1)

simplify corrections of charts and nautical publications aboard ships.

3. Radio Navigation Warnings. Urgent information, promulgated by radio, affecting the safety of navigation; such as dangerous wrecks, information concerning aids to navigation, and any other imminent danger to marine navigation.

4. HYDROLANT/HYDROPAC. U.S. radio Navigation Warnings, originated by DMAHC for the Atlantic Ocean, Mediterranean Sea, Caribbean Sea, Gulf of Mexico and contiguous areas (HYDROLANT) and the Pacific Ocean, Indian Ocean and contiguous areas (HYDROPAC). These warnings are broadcast twice daily by radio telegraph to merchant ships and by radioteletype to U.S. naval ships via U.S. Navy and Coast Guard radio stations.

5. Special Warnings. A limited series of urgent warnings, approved by the Department of State and disseminated by DMAHC, which promulgate official Government proclamations affecting navigation and political/military incidents that could develop into direct threats to the safety of U.S. mariners. Special Warnings are disseminated by the same method and means as HYDROLANT/HYDROPACs.

D. POLICY

The implementation of DOD responsibilities for Special Warnings to U.S. mariners shall be in accordance with the guidelines and criteria set forth in the Memorandum of Understanding (enclosure 1).

E. RESPONSIBILITIES

The Heads of all DOD Components shall:

1. Promulgate internal procedures whereby information germane to the safety of U.S. mariners is made available to the Department of State by the most expeditious means.

a. In the case of intelligence source material, information should be communicated to the Department of State, Bureau of Intelligence and Research (INR).

b. For all other (non-intelligence) source material, the Department of State Operations Center should be contacted.

c. The National Operations Intelligence Watch Officers Net (NOIWON) should be utilized whenever circumstances permit.

d. Record communications forwarding information within the context of the above will be prefaced with "Mariner Warning Information" to aid in alerting interested parties.

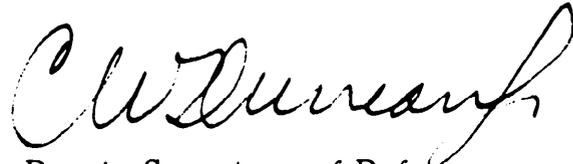
2. Provide the Department of State, Office of Maritime Affairs, on a continuing basis, the names, codes and telephone numbers of those

May 3, 77
5030.57

Individuals designated within their respective agency as the point of contact for Special Warning matters. The Office of Maritime Affairs, Department of State, will coordinate the interagency flow of information pertaining to Special Warnings.

F. EFFECTIVE DATE AND IMPLEMENTATION

This Directive is effective immediately. Forward two copies of implementing regulations to the Assistant Secretary of Defense (International Security Affairs), ATTN: Director, Policy Plans & NSC Affairs, within 90 days.



Deputy Secretary of Defense

5/6
Enclosure - 1
Memorandum of Understanding

5030.57 (Encl 1)
May 3, 77



DEPARTMENT OF STATE

Washington, D.C. 20520

Memorandum of Understanding Between the Departments of
State, Defense, Commerce and the Central Intelligence
Agency with Respect to Special Warnings to Mariners

ARTICLE I

History of Special Warnings

With the onset of World War II (1939), the U.S. Government found it necessary to institute a procedure to disseminate quickly to all ships at sea certain political information relevant to ship operations. Officials from the Departments of State, Navy, and the Maritime Administration decided the best way to do this was to establish a type of Notice to Mariners called a Special Warning. The State Department would draft the Special Warning message. The Navy would then approve the message and have its Hydrographic Office broadcast it to all ships at sea. No interagency agreement was signed confirming these procedures. The use of the special warning system was discontinued at the end of World War II. However, in May, 1948, special warning procedures were reinstated under the same basic guidelines established in 1939. Since 1948, 45 Special Warnings have been issued.

ARTICLE II

Statement of the Problem

Events surrounding the capture of the SS MAYAGUEZ in May, 1975, revealed that not every government agency having an interest in this incident knew either about maritime warning procedures or about agency responsibilities for the issuance of Special Warnings to Mariners. In addition, the Comptroller General of the United States investigated the mariners warning aspect of the MAYAGUEZ capture and submitted a report, "System to Warn U.S. Mariners of Potential Political/Military Hazards: S.S. MAYAGUEZ, A Case Study", dated February 11, 1976, to the Subcommittee on International Relations, U.S. House of Representatives. In the report, the

May 3, 77

- 2 -

Comptroller General noted, inter alia, that the State Department has the primary responsibility for issuing Special Warnings. Furthermore, the Comptroller General recommended that the Department of State "enter into formal interagency agreements which set forth responsibilities together with the criteria and guidelines." The Department, in its response to the report, supported the recommendation and indicated its willingness to formalize an interagency agreement.

ARTICLE III

Guidelines/Criteria

The Office of Maritime Affairs within the Department of State is the governmental office which acts upon information received from a variety of sources to determine whether or not a Special Warning message should be issued. In acting upon this information, the Office has the option of drafting a Special Warning message, approving the text of a Special Warning message drafted by another agency, or determining that the circumstances do not justify the issuance of a Special Warning message. If the latter determination is made, the Office will so inform interested parties. In such instances, the Office of Maritime Affairs, or any other government agency, may recommend to the Defense Mapping Agency Hydrographic Center (DMAHC) that the information be disseminated in a HYDROLANT/HYDROPAC or the Notice of Mariners as appropriate.

The Department of State considers that a Special Warning message is warranted when incidents are reported which could develop into a direct threat to the safety of U.S. mariners. Such incidents could include, but not be limited to, political developments in a country whose forces could pose such a threat, actual declaration of hostilities, orders by one or more countries to seize contraband, certain new or expansive territorial sea claims or temporary closure of sea areas, seizure or harrassment of certain vessels, or other incidents at sea. In evaluating the situation, the Office takes into consideration such factors as the diplomatic relations of the concerned nation and patterns of hostile acts. Throughout this decision process, the paramount criterion is whether a threat exists to the safety of U.S. mariners.

ARTICLE IVResponsibilitiesGeneralAll Agencies --

- (1) will make available to the Department of State by the most expeditious means information received which is germane to the safety of U.S. mariners. In the case of intelligence source material, the information should be communicated to the Department of State, Bureau of Intelligence and Research. In all other cases (non-intelligence source material), the Department of State Operations Center should be contacted. The National Operations Intelligence Watch Officers Net (NOIWON) should be utilized whenever circumstances permit;
- (2) will preface records communications transmitting information within the context of (1) with the caption: "Mariner Warning Information" in order to aid in the alerting of interested parties; and
- (3) will ensure that the Department of State, Office of Maritime Affairs is notified on a continuing basis of those individuals designated in the respective agency as the point of contact on Special Warning matters. The Office of Maritime Affairs will, in turn, coordinate the interagency flow of information on this matter.

SpecificDepartment of State --

- (1) through its Office of Maritime Affairs, has the primary responsibility for ensuring the issuance of a Special Warning to mariners;
- (2) will promulgate internal procedures which:
 - (a) clarify and support the responsibility of the Office of Maritime Affairs; and

- 4 -

- (b) ensure that the Bureau of Intelligence and Research (State) is the recipient of information which is considered germane to special warning matters and which is generated within the intelligence community, especially CIA, DIA, NSA, and NOSIC;
- (3) will inform the relevant diplomatic post(s) when a Special Warning is issued;
- (4) will inform the Department of Commerce (Maritime Administration) early in the decision process of any situation that may warrant the issuance of a Special Warning and which could involve U.S. flag merchant shipping; and
- (5) will, prior to approving the issuance of a Special Warning, secure the release of or "sanitize" whatever classified information is in the warning.

Department of Defense --

- (1) will promulgate procedures which:
 - (a) ensure that the National Military Command Center, DIA, NSA, and NOSIC will notify the Bureau of Intelligence and Research (State) and/or State Operations Center, as appropriate, of any information that may warrant the issuance of a Special Warning;
 - (b) ensure that the Defense Mapping Agency Hydrographic Center (DMAHC) expeditiously broadcasts the Special Warning as prepared or approved by the Department of State;
 - (c) ensure that the DMAHC distributes copies of Special Warnings to interested agencies and passes on a continuing basis to the Maritime Administration receipt of acknowledgment messages generated by the Special Warning; and

- 5 -

- (d) ensure that the Joint Chiefs of Staff advise overseas military commands of relevant Special Warnings.

C.I.A. --

- (1) will establish procedures for informing the Bureau of Intelligence and Research (State) of any information considered relevant to the safety of U.S. mariners.

Department of Commerce --

- (1) will promulgate procedures which:
 - (a) provide for the filing of U.S. flag merchant vessel location information, with NOSIC, by all such vessels engaged in foreign commerce;
 - (b) provide the DMAHC current telegraphic and mailing addresses of owners/operators of U.S. flag merchant vessels engaged in foreign commerce;
 - (c) in coordination with NOSIC and DMAHC, follow up Special Warnings and verify receipt by and acknowledgment of the message by U.S. flag merchant vessels in the affected area;
 - (d) inform the Office of Maritime Affairs (State) on a continuing basis of the progress of the follow-up; and
 - (e) provide specific U. S. flag merchant shipowners with information concerning Special Warnings when issued in order to achieve the fastest communications with U.S. flag shipping in the affected area.

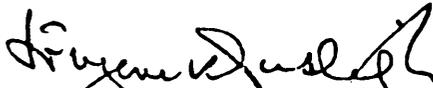
ARTICLE V

This Agreement will be subject to review or revision at such time as any party so desires.



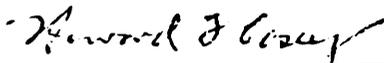
Joel W. Biller
Deputy Assistant Secretary for
Transportation, Telecommunications
and Commercial Affairs
Department of State


(date)



Eugene V. McAuliffe
Assistant Secretary for Inter-
national Security Affairs
Department of Defense


(date)

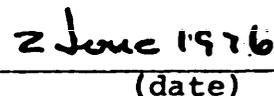


Robert J. Blackwell
Assistant Secretary for
Maritime Affairs
Department of Commerce


(date)



Sayre Stevens
Deputy Director for Intelligence
Central Intelligence Agency


(date)